Message Text

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DRAFTED BY NEA/ARN:WNHOWELL:JFC APPROVED BY NEA - MR. ATHERTON NEA/ARN MR. DRAPER NEA/IAI - MR. SMITH S/S-O:TGMARTIN

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EXDIS

E.O. 11652: GDS

TAGS: PBOR, SY, IS

SUBJECT: SYRIAN CONCERN RE ISRAELI SETTLEMENTS POLICY IN THE GOLAN HEIGHTS

REF: DAMASCUS 4365

1. SYRIAN AMBASSADOR QABBANI REQUESTED APPOINTMENT WITH ATHERTON ON SHORT NOTICE AND CALLED MORNING JULY 13 TO EXPRESS CONCERN OF DAMASCUS AT RECENT ISRAELI RADIO REPORT SECRET

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THAT ISRAEL PLANS ADDITIONAL SETTLEMENTS IN GOLAN HEIGHTS. QABBANI SAID ISRAELI STATE RADIO HAD ANNOUNCED JULY 11 OR 12 PLANS FOR ESTABLISHING FOUR NEW SETTLEMENTS IN THAT AREA, BRINGING TOTAL, ACCORDING TO QABBANI'S ESTIMATES, TO ABOUT THIRTY. QABBANI STRESSED THAT REPORTED ANNOUNCEMENT ACQUIRED NEW DIMENSION WITH BEGIN GOVERNMENT IN CONTROL AND APPEARS TO AMOUNT TO AN OFFICIAL ISRAELI GOVERNMENT POLICY.

HE ADDED THAT THE NEW SETTLEMENTS, WHICH ARE ALLEGEDLY TO BE SITUATED ALONG THE OUTER EDGES OF ISRAELI-OCCUPIED TERRITORY, RAISE IN SYRIAN MINDS ADDITIONAL DOUBTS RE THE READINESS OF THE ISRAELIS TO NEGOTIATE A PEACE SETTLEMENT AND SUGGESTS THAT BEGIN'S TERRITORIAL AMBITIONS ARE NOT CONFINED TO THE WEST BANK ALONE.

- 2. ATHERTON REPLIED THAT HE HAD NOT SEEN THE REPORTED ANNOUNCEMENT RE GOLAN SETTLEMENTS, ALTHOUGH HE HAD NOTED SOME DISCUSSION IN THE PRESS OF ALLEGED ISRAELI PLANS ON THE WEST BANK. IN RESPONSE TO QABBANI'S SUGGESTION THAT THE USG MIGHT ISSUE A STATEMENT OF CONDEMNATION RE THE REPORTED ANNOUNCEMENT, ATHERTON REMINDED QABBANI THAT THE US POSITION OF OPPOSITION TO ISRAELI SETTLEMENTS IN THE OCCUPIED TERRITORIES HAS BEEN MADE AMPLY CLEAR, BOTH PUBLICLY AND PRIVATELY. IT IS EQUALLY TRUE, HE CONTINUED, THAT OUR PUBLIC POSITION ON THIS ISSUE HAS NOT PRODUCED THE DESIRED RESULTS IN INFLUENCING ISRAELI POLICY, BUT THE PRACTICAL PROBLEM IS THE MOST EFFECTIVE WAY OF DEALING WITH THIS DIFFERENCE.
- 3. WHEN QABBANI EXPRESSED THE VIEW THAT A U.S. CONDEMNATION IN THE STRONGEST AND CLEAREST TERMS WOULD BE DESIRABLE, PARTICULARLY IN VIEW OF THE FORTHCOMING BEGIN VISIT, ATHERTON STATED THAT THE U.S. PURPOSE DURING THIS VISIT AND THE SECRETARY'S SUBSEQUENT TRIP TO THE AREA SECRET

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WILL BE TO PURSUE THE OBJECTIVE OF ACHIEVING A REAL PEACE THAT WILL INCORPORATE ALL THE ESSENTIAL ELEMENTS, INCLUDING WITHDRAWAL FROM OCCUPIED TERRITORIES. REMINDING QABBANI THAT THE U.S. POSITION HAS CONSISTENTLY BEEN THAT ISRAELI SETTLEMENTS IN THESE TERRITORIES CANNOT BE A FACTOR IN PREJUDGING THE OUTCOME OF PEACE NEGOTIATIONS, ATHERTON SAID THE SYRIANS COULD ASSUME THAT THE QUESTION OF ISRAELI SETTLEMENTS WILL BE DISCUSSED IN THE COURSE OF THE BEGIN VISIT. HE ASSURED QABBANI FURTHER THAT THE USG TAKES THIS ISSUE VERY SERIOUSLY AND UNDERTOOK TO CONVEY THE CONTENT OF THE SYRIAN DEMARCHE TO THE SECRETARY'S ATTENTION.

4. IN CONCLUSION, QABBANI EXPRESSED THE VIEW THAT THE POSITIVE SIGNALS IN RECENT WEEKS HAVE EMANATED EXCLUSIVELY FROM THE ARAB STATES. ATHERTON NOTED THAT THESE POSITIVE ARAB SIGNALS HAVE BEEN OF ASSISTANCE TO PRESIDENT CARTER IN HIS EFFORTS TO PROMOTE PROGRESS IN THE PEACE PROCESS. HE ADDED THAT THE FIRST DISCUSSIONS NEXT WEEK WITH BEGIN WILL PROVIDE AN IMPORTANT OPPORTUNITY TO EXPLORE THE ISRAELI POSITION AND THAT WE APPROACH THIS MEETING AND THE SECRETARY'S TRIP WITH THE OBJECTIVE OF IDENTIFYING ELEMENTS

OF AGREEMENT THAT WILL PROVIDE THE BASIS FOR THE RENEWAL OF PEACE NEGOTIATIONS.

5. FOR TEL AVIV: WE HAVE BEEN UNSUCCESSFUL IN TRACKING DOWN THE TEXT OF ISRAELI STATEMENT WHICH APPARENTLY FORMS BASIS NOT ONLY FOR QABBANI'S APPROACH BUT FOR KHADDAM'S REMARKS IN DAMASCUS (REFTEL). WOULD APPRECIATE YOUR PROVIDING TEXT BY CABLE AND INCLUDING ANY RELEVANT BACKGROUND INFORMATION AVAILABLE RE GOI PLANS FOR OR ANNOUNCEMENT OF NEW SETTLEMENTS IN THE GOLAN. VANCE

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Message Attributes

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